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IRAC-M-7
20 May 1974

INTELLIGENCE RESOURCES ADVISORY COMMITTEE

MEMORANDUM FOR THE INTELLIGENCE RESOURCES ADVISORY COMMITTEE

SUBJECT : Draft Minutes of the 20 May 1974
IRAC Meeting

1. The attached draft minutes of the 20 May Intelligence Resources Advisory Committee meeting are submitted herewith for IRAC consideration.

IRAC ACTION REQUESTED

2. IRAC Members are requested to advise the Secretariat (Code [redacted] by close of business 10 June of their approval or other comments on the attached minutes.



Executive Secretary

Attachment

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20 May 1974

INTELLIGENCE RESOURCES ADVISORY COMMITTEE

Minutes of
Seventh Meeting
Intelligence Resources Advisory Committee
DCI Conference Room (7D64)
Central Intelligence Agency, at 1400 hours, 20 May 1974

Director of Central Intelligence
Mr. W. E. Colby
Presiding

MEMBERS PRESENT

Mr. William McAfee, acting for Director of Intelligence and Research,
Department of State
Dr. Albert C. Hall, Assistant Secretary of Defense (Intelligence),
Department of Defense
Mr. John D. Iams, acting for Deputy Director of Central Intelligence
Mr. B. A. Bridgewater, Jr., Associate Director for National Security and
International Affairs, Office of Management and Budget

OBSERVERS PRESENT

Mr. Richard T. Kennedy, Deputy Assistant to the President for NSC Planning
Vice Admiral Vincent P. de Poix, USN, Director, Defense Intelligence Agency
Lieutenant General Lew Allen, Jr., USAF, Director, National Security Agency

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1. DCI Objectives of the Intelligence Community for FY 1975

The subject Objectives with a draft letter to the President were distributed at the IRAC meeting. Mr. Colby explained that they were responsive to the President's letter of 22 March. He said that the President had indicated that he wished to have the FY-1975 Objectives by early June. The Chairman pointed out that the Objectives were broken down into two categories; "Substantive Objectives" and "Resource Management Objectives", noting that they were quite general in order to be appropriate for the President. The general Objectives are in turn supplemented by a series of sub-Objectives particularly for the resource management items. In the case of the "Substantive Objectives" the KIQs are to serve as the sub-Objectives. In addition to the Objectives to be forwarded to the President, Mr. Colby included Milestones for achievement of individual Objectives and sub-Objectives. With regard to the "Substantive Objectives", Mr. Colby commented that some things had to be excluded, but those that are included will be the main driving force for judging how the Intelligence Community performs in FY 1975.

In response to a question by Admiral de Poix, Mr. Colby said that this year it would be necessary to issue the FY 75 KIQs before the FY 74 KEP is completed. Admiral de Poix's question stemmed from his concern about the relationship between DIA's Critical Near Term Defense Intelligence Objectives and the KIQs. [redacted] Chairman, IRAC Working Group, remarked that one of the reasons for moving ahead with the FY 75 KIQs was to insure the compatibility between the two sets of priorities.

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[redacted] said it was the unanimous recommendation of the Working Group that these Objectives serve in lieu of specific IRAC Management Objectives (USIB/IRAC-D-74.2/2, 14 December 1973). The IRAC agreed.

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Mr. Colby said he was offering the Objectives for comment both to IRAC and USIB. He welcomed recommendations for changes or additions and requested that any comments be forwarded by 28 May 1974.*

2. Progress Report on IRAC

Working Group Activities

(IRAC-D-74.4/1, 13 May 1974,
Limited Distribution through
Restricted Channels)

25X1 [redacted] noted that the IRAC, at its 6 March 1974 meeting, assigned two tasks to the Working Group:

- a. Identifying and monitoring issues studies which would impact on the FY 1976 program;
- b. Review of a proposal for cross-program resource studies.

To accomplish this, two sub-groups of the IRAC Working Group were established. DoD chaired the Issues Sub-Group and the IC Staff chaired the Cross-Program Resource Studies Sub-Group. A progress report on the former effort was circulated to the IRAC as the reference as requested by the IRAC at the 6 March Meeting.

With regard to the issue studies task, [redacted] noted that the principal recommendation of the working group was that IRAC establish an agreed schedule of resource reviews for the remainder of the year that would track with the program review processes within the various agencies and provide for the desired interface by the IRAC with these reviews. To that end, he briefed a recommended calendar (Attachment 1).

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*The draft Objectives of the Intelligence Community for FY 1975 along with the draft letter to the President were circulated to USIB Principals and IRAC Members as USIB/IRAC-D-22.1/14, 20 May 1974.

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During the discussion of the schedule, Mr. Colby indicated that he wished to meet individually with major program managers in order to prepare himself in connection with his responsibility to provide the President with the National Foreign Intelligence Program Recommendations (NFIPR). Mr. Colby invited Dr. Hall to join him at the sessions with the individual program managers. Following the individual meetings, the overall program will be reviewed by the IRAC.

Mr. Bridgewater said that he agreed with the sequence as outlined in the schedule but suggested that the date indicated for submission of the NFIPR to the President on 5 December was not critical. Dr. Hall said that the schedule provided good general target dates and agreed with the relationships indicated. It was generally agreed that the schedule proceed as indicated noting that some target dates may be difficult to meet, especially in July and November.

25X1 During the briefing [redacted] also addressed the working group task to study the idea of cross-program resource packages as a useful way for IRAC Members to view the total national intelligence program. He said that the Working Group believed that the concept was sound and that it should continue in its development of data and methodology. The major view of the Working Group, however, was that specific cross-program packages should not be developed until later in the year because of the impacts on other ongoing efforts, which would be serious particularly in view of the fact that special data calls would be required to do in-depth studies. One example of both the possible value and the difficulty in terms of data requirements of cross-program packages was a study prepared by the IC Staff on telemetry processing requirements and capabilities (see Item 5, below).

25X1 [redacted] then went on to say that while existing data bases could not support special studies that attempt to link requirements to resources to end product, there are some useful things one can do with them. Specifically, existing data bases can be manipulated to provide greater visibility for the IRAC to important cross-program aspects of the National Intelligence Program that are not apparent in the normal program by program reviews.

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[redacted] also gave examples of several simple techniques that can be used to show relationships between DCID 1/2, product and the amount of resources applied as derived from the Consolidated Intelligence Resource Information System (CIRIS). In response to Dr. Hall,

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[redacted] said that this presentation provided no conclusions but could serve as a basis for further inquiry. He added that the intent here was to illustrate the possibilities and if the IRAC thought it useful he would pursue this approach. It was the sense of the IRAC that such an approach was useful. The IRAC agreed that specific cross-program resource package studies should be deferred until later in the year.

3. Oral Status Report by Chairman,
IRAC Information Working Group
(Ref: IRAC-M-6, 6 March 1974,
Item 6)

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[redacted] Chairman, IRAC Information Working Group, provided a briefing on the status of that Group's efforts. A copy of his outline is enclosed (Attachment 2). In the course of the discussion, CIRIS was described as the only data base of its kind and not considered overly burdensome. Mr. Colby said that we are still experimenting on what can be drawn from CIRIS. The Information Working Group should proceed along the lines presented in [redacted] briefing with a view to improving the CIRIS.

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4. Presentation of Financial Plans
(Ref: IRAC-D-74.3/1, 14 December
1973, "IRAC Quarterly Reviews")

- a. DIA on GDIP/SRV

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On behalf of Admiral de Poix, Rear Admiral Cramer provided a briefing on the financial review of the GDIP. A copy of [redacted] presentation, together with briefing aids, are available in the IRAC Secretariat.

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b. NSA on APS

General Allen provided a briefing on the financial review of the Advance Program Support (APS). During his briefing General Allen explained that this program should be viewed in context with its companion program. He said that it had been reviewed with the Consolidated Cryptologic Program (CCP) and in the future it will be considered in the EXCOM. A copy of General Allen's briefing aids is available in the IRAC Secretariat.

5. Telemetry Processing Requirements
and Capabilities in the 1975-1980

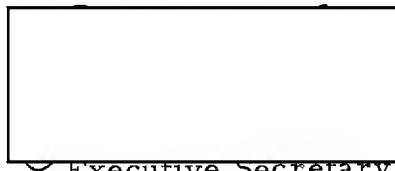
Time Frame

(USIB/IRAC-S-9.8/5, 20 May 1974,
Limited Distribution through Restricted
Channels)

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[redacted] provided a brief summary on the development of the subject study which was distributed at the IRAC meeting. It was agreed that the study be circulated to IRAC and USIB for information at this time and referred to the SIGINT and GMAIC Committees of USIB for appropriate action.* Results of the SIGINT and GMAIC review will be forwarded to USIB and IRAC.

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Executive Secretary

Adjournment: 1600 hours

Attachments
a/s

*The IC Staff will consult with the SIGINT and GMAIC Committees regarding Terms of Reference on those follow-on studies recommended in the Telemetry Study. The IC Staff will also follow-up on those recommendations not specifically referred to the two USIB committees.

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SECRETARY'S NOTE

Approval of Minutes
6 March 1974 Meeting
(IRAC-M-6)

On 27 March 1974 all IRAC members telephonically approved the subject minutes.

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FY 1976 Resource Review Schedule Attachment 1

CY 1974

January

- 4 DepSecDef Issued Program/Budget Review
Schedule for Calendar 1974

February

- 11 INR Preliminary Estimates for FY 1976 Submitted
to State Department
- 22 DOD Issuance of Planning & Programming Guidance

March

- 6 IRAC Meeting
- 21 ASD(I) Issuance of Intelligence Planning & Programming
Guidance

April

- 6 ExCom Meeting
- 15 DIRNSA Issued CCP Objectives Proposal

May

- 10 Service Submissions to FY 75 R&D Apportionment Review
- 17 R&D Apportionment Decisions - OSD/OMB/DDR&E/
ASD(I)/IC Staff/PMs
- 17 POM Submissions
- 20 IRAC Meeting

June

- 11-18 Apportionment Hearings and Decisions
- 15-30 Internal Program Reviews

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Attachment 1

July

- 1 OMB Planning Ceiling Issued
- 3-15 DCI Review of individual programs
- 18-19 ExCom Meetings
- 22 IRAC Meeting (1976 program presentations)
- 24-28 DCI Confers with SecDef
- 29 PDM Issued - ASD(I) (IC Staff Participation)

August

- 15-30 Preparation of Separate Agency Budgets

October

- 1 Budget Estimates Submission to OSD/OMB
- 15 Start Intelligence Budget Hearings with OMB

November

- 5-6 ExCom Meetings
- 15 Complete Intelligence Budget Hearings
- 22 Distribution of Draft National Foreign Intelligence Program Recommendations
- 27 IRAC Meeting to Review NFIPR
- 29 DCI Confers with SecDef

December

- 5 Submission of NFIPR to President

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IRAC Information Working Group Attachment 2
Chairman's Oral Status Report - (Outline)

1. Review of Phase I Recommendations - (December 1973)

- * CY '74 CIRIS Data Call
 - * Establish IC Staff/DCI Needs
- * Interim Means for KIQ Evaluation
- * Longer Term Considerations
 - * Data Standards and Formats
 - * Use of Distributed Data Bases
 - * Examine Evaluation and Analysis Needs and Techniques

2. Environment Changes Since Phase I Completion

- * KIQ/KEP Requirements Published
- * Resource Package (CPRP) Sub-Committee Established
- * CIRIS '74 Data Call Issued
- * NSA Data Base Review Actions
 - * REACTS
 - * In-House Study

3. Current Status

Interfaces with Related Activities

- * IC Staff
 - * KEP Data Needs
 - * Other Data Base Usage
- * CPRP Sub-Committee
 - * Resource Allocation Evaluation Techniques
 - * Data Call Support Requirements
- * USIB/IHC - Data Standards Review
 - * Identify Essential Resource Data Element Standards
- * Coordination of Current Data Base Development Activities
 - * IMIS
 - * REACTS/NSA In-House Data Base Evaluation

Revised Information Working Group Objectives/Tasking

- Recommendations for '76 Data call
 - Modification, if any, due to KEP, CPRP Development or Changes in USIB Committee Needs
 - Evaluate CIRIS Usage for Potential Data Call Simplifications
- Identify Essential Common Data Items for Standardization
 - Timeliness Issue
 - Targeting Issue

5. Schedule to Completion

- May - June

Monitor & coordinate with:
KIQ-KEP Activities
CPRP Activities
NSA Data Base Review Activities

- July - August

Complete review of CIRIS '76 Data Call Considerations
Complete review of Resource Data Standards/Issues
Complete evaluation of longer term issues concerning use
of distributed community data bases, and related
evaluation activities

- September

Prepare Final Report